

## Eligibility for the Australian Newsroom Mapping Project

The Australian Newsroom Mapping Project is an ongoing effort to collect data about the Australian news media landscape. Data is actively maintained and reported on a monthly basis.

For inclusion in this project, a news outlet should primarily and regularly produce:

(1) original core news content for (2) a local, metropolitan, state or national (3) public audience and (4) adhere to identifiable professional and ethical standards.

Each of these expectations are discussed below.

### 1. Core news

The definition of core news which we have adopted for this project is:

original content that records, reports or investigates issues of public significance for Australians; issues relevant to engaging Australians in public debate and in informing democratic decision making, or content which relates to community and local events.

These criteria align closely to earlier definitions of public interest journalism, such as that developed by the Australian Competition and Consumer Commission in the [Digital Platforms Inquiry](#).

### 2. Local, metropolitan, state or national

News outlets provide coverage for geographic areas of different sizes. Every news outlet in this project assigned one of the below 'primary coverage scales':

- Local: primarily cover a small geographic area, from a single town or local government area up to a sub-state region.
- Metropolitan: have a coverage area which includes an entire capital city. News outlets in this category tend to cover news over a large geographic area and provide irregular attention to any single place, unlike local news outlets. Some companies have outlets in both this category and related outlets at the local scale, reflecting both the city-wide and dedicated local coverage produced by the relationship of these outlets to each other.
- State/territory: primarily cover news from across an entire state or territory. Any local news tends to be reactive or illustrative of a larger issue facing the state or territory.
- National: tend to focus on news which affects the entire country, such as federal politics or the economy.

Some outlets are recorded as having a community primary coverage scale. See below for more detail on the eligibility criteria of community news

# [Public Interest Journalism Initiative]

## 3. A public audience

To be eligible, news content should be published to a public audience, meaning that it is readily available to any person who wishes to access it. This does not preclude a company from charging a fee for access to the content, but it should not otherwise be limited through, for example, requiring a person to be a member of an association or industry.

## 4. Professional and ethical standards

Journalism is a process of finding out information, verifying it and applying editorial judgment. It is characterised by professional values including independence and fairness. News outlets must adhere to identifiable professional and ethical standards.

An outlet will satisfy this test if it is subject to the rules of the is subject to the rules of one of:

- The [Australian Press Council](#) or the [Independent Media Council](#)
- The [Commercial Television Industry Code of Practice](#)
- The [Commercial Radio Code of Practice](#)
- The [Subscription Broadcast Television Codes of Practice](#) or,
- Is publicly committed to substantially equivalent editorial standards relating to the provision of quality journalism.

An important ethical standard is that news outlets have editorial independence from the subjects of their news coverage. This means that they are not owned or controlled by a political advocacy organisation (such as a political party, lobby group or a union); and not owned or controlled by a party that has a commercial interest in the coverage being produced (for example, a publication that covers a sport that is owned or controlled by the sport's governing body).

This does not include to the inherent commercial interests a news company may have in the production of content. It describes where such coverage may give rise to a conflict of interest which disadvantages or misleads the public audience.

## Note on community news organisations

Some outlets are tagged as community scale news producers, rather than local. These outlets have different characteristics to other news producers, but nevertheless can fill an important role in a local news ecosystem.

These outlets tend to be non-commercial and produced by volunteers, sometimes without journalistic training, and covering hyperlocal issues such as social events, profiles of individuals in town, and local history. They are often produced by a local institution such as community centre or civic organisation.

# [Public Interest Journalism Initiative]

The community scale option is intended to reflect these outlets, which do not provide the depth, consistency or professionalism of local news outlets, but which are important parts of community news provision. We do not apply the requirement to adhere to professional and ethical standards to these outlets, though we do require that they be independent of local government or other interests like chambers of commerce or tourism boards.

## Data collection and maintenance

News outlet and business data is assembled by the Public Interest Journalism Initiative from public sources. Analysis of news outlets for compliance with eligibility standards for inclusion in the project is undertaken independently and relies on public access to relevant policies and content.

Data for the Australian Newsroom Mapping Project is actively maintained. It is updated monthly with new assessments and to reflect incoming information about changes to news outlets and their operations. However, due to the volume and complexity of the data being maintained, it is not possible to reverify every record every month. Therefore, there may be inconsistencies and errors in the data, particularly where things change over time.

## Tracking changes

Part of the project is to monitor a broader set of changes in the Australian news market beyond just the opening and closing of individual outlets. These changes are categorised as different 'change types'.

The change types that we collect, listed in terms of the hierarchy, are:

1. Masthead or station opening / closing; meaning an entire news outlet opening or closing.
2. Newsroom closure / opening; meaning a news company removing or adding a base from which to conduct news production, that having an impact on its coverage area. This change type only captures instances where there is an assumed change to the amount of localised news production (such as AAP opening a new bureau in Darwin); it does not include an outlet moving into new premises without a probable reduction in content (for example, when The Age's Melbourne CBD newsroom moved into Nine Entertainment's Melbourne CBD studios).
3. Decrease / increase in service; meaning changes in the amount of content that is produced, or, rarely, the availability of that content. Most often this category has captured observable changes in core news output, but it can also include the launch of a new access point for existing content. It can include changes to print publication frequency, but does not include print distribution area changes.
4. End / start of print edition; meaning changes in availability without a corresponding change in production. A newspaper that transitions to digital-only publication without reducing its coverage is an example.

5. Merger / demerger, meaning the coverage and/or content area of one news outlet being absorbed into another without a corresponding change in production. This change type is treated as a contraction but is the lowest level of concern.

### Limitations of the data

Some caveats around this project are necessary to avoid misinterpretation of the data.

The first caveat is to acknowledge that the changes captured are broader than ‘closures’ and ‘openings’ of news outlets. ‘Contractions’ is not a synonym for ‘closures’; it is a broader category of negative changes to news production and availability. This report is updated regularly in order to demonstrate the difference.

The data is likely to be an undercount of the changes that have occurred. It is actively maintained by PIJI and contributions are received from news organisations, from civil society and academia, and from the public. Even then, we do not have visibility into all news production and availability around Australia, and we do not presume to have a complete log of all changes that have occurred over the past two years.

The way that data is recorded in the database also leads to undercounts in two subtly different ways: in changes that occur over time, and in multiple changes that occur simultaneously as part of one event. Each news publication is entered in the database only once, and only the most recent and most serious change type is represented. Where an event involves multiple change types it is logged as the highest ranked category to which it fits. This means that:

- If a news website was founded in January 2019; launched a print edition in April; closed that print edition in September and closed entirely by December, only the most serious (and, secondly, most recent) change – the ‘Masthead or station closure’ in December – would be recorded, despite the multiple other positive and negative changes to production and availability across the period.
- If the closure of a print news outlet was logged, the event would have necessarily involved the end of a print edition; a decrease in service and the closure of a newsroom, but it would be only logged as a ‘Masthead or station closure’, as that change type ranks highest on the hierarchy.

The data also flattens the complexity of what is being gained and lost by not having any assessment of the output, institutional characteristics or content of the news companies: the closure of a newspaper with ten working journalists would be presented as equivalent to the opening of a website of one. Clearly these two events would have very different impacts on

the production and availability of news, but it is beyond this project’s scope to make this assessment for every change that occurs.

For these reasons caution must be taken in drawing conclusions about the general health of the news media ecosystem from only this project data.

Two further hypotheticals provide reasons for caution:

## [Public Interest Journalism Initiative]

1. A news media ecosystem in which many news entrepreneurs had the confidence and the capital to establish organisations and outlets, the majority of which might fail, could be a healthy environment of public interest journalism production and competition but might appear in our data like a failing system due to the high number of closures.
2. A news media ecosystem in which all journalism was produced by a single company could be an uncompetitive environment or be failing to meet community need for diverse and locally relevant content, but would look healthy in our data if that one company was stable or growing.

Due to limited resources and the significant methodological difficulty in ensuring rigour, the project does not record any information about journalism job gains and losses.

Despite these caveats we do believe that the Australian Newsroom Mapping Project offers information that, in combination with other research, can provide insight into the changing nature of journalism production and availability in Australia.